

## Message Text

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ORIGIN EB-08

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R 121824Z AUG 78  
FM SECSTATE WASHDC  
TO AMEMBASSY HELSINKI

UNCLAS STATE 204783

E.O. 11652: N/A

TAGS: EAIR, FI

SUBJECT: CIVAIR: BILATERAL NEGOTIATIONS

REF: HELSINKI 2279

1. RE MFA NOTE CONTAINED IN REFTEL, ASSISTANT SECRETARY JULIUS L. KATZ IN LETTER TO FINNISH EMBASSY DATED JULY 27 INFORMED CHARGE THAT USG WOULD NOT PROCEED WITH AMENDMENT OF FINNAIR FOREIGN AIR CARRIER PERMIT WITHOUT PROVISION FOR CHANGE OF ROUTE RIGHTS IN BILATERAL AIR TRANSPORT AGREEMENT. KATZ PROPOSED CONSULTATIONS THIS FALL TO MAKE APPROPRIATE REVISIONS OF THE AIR TRANSPORT AGREEMENT AND INDICATED WE WOULD CONSIDER FINLAND'S REQUEST FOR LANDING RIGHTS AT SEATTLE/SAN FRANCISCO AS WELL AS CHARTER LIBERALIZATION AND LOW FARES IN THESE TALKS. TEXT KATZ LETTER IS AS FOLLOWS: "DEAR MR. CHARGE D'AFFAIRES: WE HAVE UNCLASSIFIED

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GIVEN FURTHER CONSIDERATION TO THE QUESTION OF EXPANDED LANDING RIGHTS IN THE UNITED STATES FOR FINNAIR AND HAVE REACHED THE CONCLUSION THAT, FOR REASONS WHICH ARE GIVEN BELOW, THE CIVIL AERONAUTICS BOARD SHOULD NOT PROCEED TO ACT ON THE FINNAIR APPLICATION ABSENT PROVISION FOR THE ADDITIONAL ROUTE RIGHTS IN THE BILATERAL UNITED STATES-FINLAND AIR TRANSPORT AGREEMENT. WE PROPOSE, THEREFORE,

THAT CONSULTATIONS BE HELD BETWEEN THE TWO GOVERNMENTS

SOMETIME THIS FALL FOR THE PURPOSE OF MAKING APPROPRIATE REVISIONS IN THE AIR TRANSPORT AGREEMENT. WE ARE PREPARED TO CONSIDER THE REQUEST FOR ADDITIONAL LANDING RIGHTS AT SEATTLE AND SAN FRANCISCO. IN THIS CONTEXT, WE BELIEVE IT WOULD BE APPROPRIATE TO INCLUDE PROVISIONS IN THE AGREEMENT FOR LIBERAL TREATMENT OF CHARTER AIR SERVICES AND TO ENCOURAGE AND FACILITATE LOW AIR FARES. WE WILL BE IN TOUCH WITH YOUR STAFF SHORTLY TO DISCUSS A DATE FOR CONSULTATIONS, WHICH WE HOPE COULD BE HELD AS SOON AS POSSIBLE.

THE BASIC REASON FOR NEGOTIATING THE RIGHTS IN QUESTION IS THAT THE UNITED STATES, AND OTHER COUNTRIES AS WELL, CONSIDER THAT BILATERAL AIR TRANSPORT AGREEMENTS SHOULD FULLY DESCRIBE ALL THE RIGHTS WHICH EACH COUNTRY MAKES AVAILABLE TO THE OTHER. I UNDERSTAND THAT THE US ATTORNEY FOR FINNAIR HAS CITED CASES WHERE THE CIVIL AERONAUTICS BOARD HAS AUTHORIZED CERTAIN RIGHTS FOR FOREIGN AIRLINES WHICH ARE NOT PROVIDED FOR IN BILATERAL AGREEMENTS, BUT WE BELIEVE THESE CASES ARE NOT CONTROLLING IN THE PRESENT CIRCUMSTANCES.

IF YOU OR YOUR EMBASSY STAFF WISHES A CLARIFICATION ON THIS POINT, JAMES ATWOOD, DEPUTY ASSISTANT SECRETARY FOR UNCLASSIFIED

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TRANSPORTATION AFFAIRS, WOULD BE GLAD TO DISCUSS IT FURTHER. SINCERELY, JULIUS L. KATZ, ASSISTANT SECRETARY FOR ECONOMIC AND BUSINESS AFFAIRS."

2. SUGGEST EMBASSY RESPOND TO MFA NOTE AS FOLLOWS:

BEGIN TEXT: ...REFERS TO THE MINISTRY OF FOREIGN AFFAIRS NOTE NO. 26562 CONCERNING LANDING RIGHTS AT SAN FRANCISCO FOR FINNAIR.

AS INDICATED IN A LETTER TO THE FINNISH EMBASSY IN WASHINGTON OF JULY 27, A COPY OF WHICH IS ENCLOSED, THE UNITED STATES GOVERNMENT IS PREPARED TO DISCUSS THE FINNISH GOVERNMENT'S REQUEST FOR ADDITIONAL ROUTE RIGHTS IN THE CONTEXT OF THE OVERALL AVIATION RELATIONSHIP BETWEEN OUR TWO COUNTRIES AND INVITES THE GOVERNMENT OF FINLAND TO SUGGEST AN APPROPRIATE TIME TO HOLD TALKS TO CONSIDER THIS ISSUE AND OTHER ISSUES OF MUTUAL INTEREST SUCH AS THE LIBERALIZATION OF CHARTER SERVICE AND LOW AIR FARES. END TEXT. CHRISTOPHER

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## Message Attributes

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**Decaption Date:** 01 jan 1960  
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